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Edward Pinchbeck, Sefi Roth, Nikodem Szumilo and Enrico Vanino

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# The Price of Indoor Air Pollution: Evidence from Risk Maps and the Housing Market

Edward W. Pinchbeck<sup>\*</sup> Sefi Roth<sup>†</sup> Nikodem Szumilo<sup>‡</sup> Enrico Vanino<sup>§</sup>

#### Abstract

This paper uses the housing market to examine the costs of indoor air pollution. We focus on radon, a common indoor air pollutant which is the leading cause of lung cancer after smoking. For identification, we exploit a natural experiment whereby a risk map update in England induces exogenous variation in published pollution risk levels. We find a significant negative relationship between changes in published pollution risk levels and residential property prices. Interestingly, we do not find a symmetric effect for decreasing risk. We also show that the update of the risk map led higher socio-economic groups (SEGs) to move away from affected areas, attracting lower SEG residents via lower prices. Finally, we develop a new theoretical framework to account for preference based sorting, which allows us to calculate that the average willingness to pay to avoid the risk of indoor air pollution is 1.6% of a property price.

Keywords: indoor air pollution; neighbourhood sorting; house prices; risk information; radon.

JEL codes: R21, R28, Q53, H23.

<sup>\*</sup>University of Birmingham

<sup>&</sup>lt;sup>†</sup>London School of Economics and IZA

 $<sup>^{\</sup>ddagger} \mbox{University College London}$  - Corresponding author: n.szumilo@ucl.ac.uk.

<sup>&</sup>lt;sup>§</sup>University of Sheffield

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#### 1 Introduction

The adverse impacts of ambient pollution and its associated costs have received substantial public policy attention in the last few decades. Nevertheless, the health and economic consequences of indoor pollution are often overlooked. This is surprising given that the population in developed countries spends approximately 90% of their time indoors (Klepeis et al., 2001), and the documented substantial health implications from exposure to indoor pollution. More specifically, the World Health Organisation (WHO) estimates that indoor pollution is responsible for 2.7% of the global burden of disease and 3.8 million deaths every year. Importantly, indoor pollution is not simply a by-product of ambient pollution as there are numerous indoor sources of pollution are in many cases higher than those outdoors. As such, focusing on reducing ambient pollution concentrations without addressing the indoor environment would fail to provide adequate protection to the public against overall pollution exposure.

Assessing the economic effects of indoor pollution is challenging for several reasons, even compared to other non-market goods. First, large data samples on indoor air pollution are rarely available. Second, exposure to indoor pollution may be associated with unobserved factors that are also correlated with human health and well-being (e.g. income, diet and smoking). Finally, monetizing the total cost of exposure to indoor pollution is remarkably difficult, as exposure can lead to a wide range of observed or unobserved health and wellbeing costs.<sup>1</sup> This paper exploits a unique opportunity to overcome these challenges and examine the following research questions: What is the willingness to pay to avoid indoor air pollution? which socio-economic groups are most affected by it? and what are the consequences of providing information to the public about indoor pollution risk?

We address these questions by looking at how exogenous variation in the level of indoor pollution risk, reported by governmental sources, is linked with variation in residential property prices in England. We focus on radon, an odourless, colourless and tasteless common indoor air pollutant which is formed by the natural decay of uranium from rocks and soil. Radon is considered to be the largest source of exposure to natural ionising radiation, which damages human lungs and causes lung cancer. Globally, exposure to radon at homes and workplaces is estimated to cause tens of thousands of deaths each year, making it the most important cause of lung cancer after smoking (WHO, 2009; US-EPA, 2013). The main risk factors for getting lung cancer from radon depend on the level and duration of exposure, and whether the individual is a smoker or has smoked in the past. However, it is important to note that while smoking is an important risk factor, exposure to radon is also the number one cause

<sup>&</sup>lt;sup>1</sup>Indoor pollution can affect a wide range of outcomes including mortality, morbidity, cognitive performance and educational outcomes (Duflo et al., 2008; Künn et al., 2019; Stafford, 2015; Gilraine, 2019; Roth, 2019).

of lung cancer among non-smokers. Due to increased awareness of these deleterious effects on health, radon exposure has become an increasingly important environmental concern for policymakers. Consequently, the US, EU and China have developed new radon policies for buildings and residents, and in many cases have commissioned radon maps of increasing accuracy and spatial granularity to increase awareness about this issue (Gruber et al., 2013; US-EPA, 2013; Zielinski et al., 2006). Nonetheless, there is very limited evidence on how effective those policies are in informing market participants about radon risk, and more generally about the economic cost of radon.<sup>2</sup>

We conduct our analysis using a unique data set that combines information on the universe of residential property transactions in England with detailed maps of radon risk provided by Public Health England that classifies radon risk into six categories of increasing risk, of which all but the first are classified as "radon affected areas".<sup>3</sup> To overcome endogeneity concerns, we exploit a quasi-experimental radon risk variation resulting from the publication of an updated radon risk map in England in 2007, which did not incorporate changes in actual levels of radon, but simply new developments in risk modelling techniques. Our setting is also advantageous because since 2002 the UK standard conveyancing searches undertaken on behalf of house buyers must include information about radon risk based on the latest map.<sup>4</sup> The combination of arguably exogenous variation and information disclosure to home buyers provides us with a unique opportunity to estimate the effects of pollution risk information in housing markets.

Our baseline specifications examine the effect of radon risk category changes on house prices using a repeat-sales approach. The principal measure of radon we use is the reclassification to and from the first category, i.e. reclassification into and out of a "radon affected area". We find a highly significant negative relationship between changes in radon risk and changes in residential property prices. The results from our preferred specifications suggest that an upward reclassification of a property (from being in a radon risk-free category to being in a radon affected category) reduces property prices by

 $<sup>^{2}</sup>$ Our focus on radon is also advantageous from an empirical perspective. Unlike other common pollutants (such as particulate matter), outdoor concentration of radon is typically very low (as it dilutes quickly), and it is generally not consider as a health risk. This feature of radon is what makes it an ideal pollutant to use in our study, as it enables us to ensure that we estimate only the willingness to pay to avoid indoor air pollution and not ambient pollution or some combination of the two.

<sup>&</sup>lt;sup>3</sup>The six categories of risk are based on the estimated percentage of houses in the grid square above the action level of 200 becquerels per cubic meter (Bq  $m^3$ ): 0-1% (risk free area), 1-3%, 3-5%, 5-10%, 10-30% and >30%.

<sup>&</sup>lt;sup>4</sup>These conveyancing searches include enquiries that are sent to Local Authorities, which are the main units of local government in the UK. The searches are required to obtain a mortgage. They are not required for cash buyers but will usually be undertaken. As a robustness test, we confirm that our main analysis yields similar results when using a subsample of properties with only mortgage buyers. One part of the searches is the CON29 form: a standard set of questions set by the government, the Law Society and the Local Government Association. CON29 contains required and optional questions. Radon gas is on the required part, whereas flooding is on the optional part. The radon question asks if the property is in a "radon affected area", which is defined as any risk category higher than category one. There is no explicit requirement to report the specific category in which the property is although the solicitor can find this out from other sources.

about 1.6%. These results are economically significant and are similar to the estimated effects found in studies that measure the impact of energy efficiency ratings, flooding risk or earthquake risk on property prices (Fuerst et al., 2015; Bosker et al., 2018; Naoi et al., 2009). In contrast, we find no evidence that downwards reclassifications of radon risk (i.e. lower radon risk) affect house prices. We posit that this asymmetry is driven by the fact that the buyers are responsible for conducting the conveyancing search (which includes information about the current radon risk level) and that sellers might not be fully aware of the latest radon risk classification of their area. However, we are unable to make strong claims about this because we have relatively few data points where radon levels fall.

We next show that an upward radon risk reclassification increases the number of transactions, as homeowners would like to relocate to avoid radon risk and discounted prices will push buyers to go ahead with the purchase, and test whether radon risk changes induce sorting. We find that it does, and more specifically we show that the share of higher educated, higher income and higher social status residents decreases in response to upward radon risk reclassification. Once again, we find no effect of downward reclassification although similar caveats apply. These findings have two important implications. First, they suggest that radon risk disproportionately affects lower socio-economic groups in our society, creating a source of environmental injustice. Second, it means that our previous estimates are "local", in the sense that they reveal the Willingness To Pay (WTP) of the specific buyers who are purchasing houses affected by radon and not the average buyer (see Greenstone (2017), Gamper-Rabindran and Timmins (2013) and Davis (2004) for more details). Therefore, we propose and apply a new theoretical framework, following Bayer et al. (2007) and utilising results from Besley et al. (2014), that uses transaction probabilities to account for sorting in order to calculate the average WTP. We also present several robustness tests and placebo exercises that provide further support to our empirical analysis and validate our estimates.

Our study provides several important contributions to the literature and to policy-making more broadly. First, despite the growing body of work on the capitalization of ambient air pollution (Chay and Greenstone, 2005; Currie et al., 2015), the paucity of direct measurements of indoor air pollution mean we are among the first to provide an hedonic estimate of the economic impact of indoor air pollution. To the best of our knowledge, the only other revealed-preference estimates of WTP for indoor air quality improvements are inferred from the demand for air purifiers in China (Ito and Zhang, 2020). The authors of this study develop a novel framework to estimate WTP for indoor air quality improvements from information on the air purifier's effectiveness in reducing indoor particulate matter and the price elasticity of demand. Although we also lack home-specific measures of indoor air pollution, the risk categories in our data are arguably a very close approximation to this ideal because they are derived from these underlying measurements and because they are very granular. Furthermore, even though radon is linked with significant health risks by the epidemiological literature, it has not yet received much attention in economics and our paper addresses this gap as well. In fact, the only two exceptions are a paper by Smith and Johnson (1988) which studied how households form risk perceptions using a survey of households' responses to information about risks associated with radon in Maine, and a paper by Howe and Shreedhar (2020) that evaluated if a 'Healthy Home Checklist' postcard nudges households to purchase a radon test in Ottawa.

Second, consistent with approaches in other countries and other domestic policies (e.g. on energy efficiency - Fuerst et al. (2015)), the UK government radon policy centres on increasing information availability to allow markets to price environmental risks. Our paper provides critical insights into how the market responds to this information, complementing a growing literature on the effects of access to pollution information that has so far solely focused on ambient pollution (Cutter and Neidell, 2009; Zivin and Neidell, 2009; Barwick et al., 2019), and to the empirical literature on the role of information on environmental risks and on consumer choices more broadly (Hastings and Weinstein, 2008; Jessoe and Rapson, 2014; Wichman, 2017; Bakkensen and Barrage, 2017; Bakkensen and Ma, 2020). Importantly, our distinctive setting enables us to purely estimate the effect of information shock as the underlying risk (actual pollution level) has not changed. This is unique because most papers in the literature study an exogenous shock to the amenity itself (e.g. flood risk) and the price or other responses to this change are a composite of the change in the amenity itself and its salience.

Third, our work also speaks to the literature on environmental justice, which denotes various channels through which environmental costs and poverty or race may be correlated, including household sorting (or "coming to the noise/nuisance") and selective siting of polluting facilities (Banzhaf et al., 2019; Hausman and Stolper, 2020). The evidence on the extent to which sorting drives the observed correlations in this literature is mixed, in part reflecting considerable empirical challenges (Banzhaf et al., 2019). We contribute to this literature by showing that different socio-economic groups sort in response to radon risk change.

Fourth, our study contributes to the existing hedonic literature on air pollution by overcoming two important and common empirical limitations. More specifically, the institutional set up we study determines that information on property-level radon risk is made available to buyers through standard conveyancing searches. This addresses an important concern regarding prior research studying the impact of air pollution on property prices, which are less certain about market participants awareness of pollution levels. Recent evidence on the effects of environmental information disclosure on house prices and other outcomes suggests this is an important concern (e.g Pope, 2008; Moulton et al., 2018). Additionally, we propose and utilise a new theoretical framework to estimate the average willingness to pay in the presence of sorting.

Finally, our paper demonstrates that the stakes are high for policymakers working on indoor air pollution. Due to its geology, the UK has relatively low levels of radon compared to those found in other countries, notably the US and China.<sup>5</sup> Despite this, our estimates imply that if unmitigated by remedial measures the presence of radon in our setting would reduce the total market value of residential properties in England by as much as  $\pounds 11.93$  billion.<sup>6</sup>

The rest of the paper is structured as follows: the next section provides background information about radon risk and risk information policy in the UK; section 3 presents the data and our study design; section 4 discusses the empirical strategy; section 5 presents the main results of our analysis; section 6 proposes and utilises a new theoretical framework to account for sorting and estimate the average WTP, while section 7 concludes.

### 2 Background on radon and the UK

#### 2.1 Background on radon

Radon is a colourless, odourless and tasteless gas which is formed by the natural decay of uranium that occurs in all rocks and soil. Once escaped from the ground into the air, it decays and produces radioactive particles which tend to concentrate in enclosed spaces. The amount of radon in houses, schools and workplaces depends on a variety of factors including the amount of uranium in the underlying rocks and soil, the available routes for radon to enter the building, and the rate of exchange between indoor and outdoor air (WHO, 2009). Radon is usually measured in becquerels per cubic meter (Bq  $m^3$ ) or in picocuries per liter (pCi/L). In the UK and in many other countries, a radon level of 200 (Bq  $m^3$ ) or above is classified as "Action Level", which means that householders are advised to take actions to reduce radon through remediation works (e.g. by installing a radon sump). The average radon level in UK houses is 20 (Bq  $m^3$ ), but there is significant variation across geographical areas and some dwellings have yielded readings of more than ten thousand Bq  $m^3$  (PHE, 2018).

 $<sup>^{5}</sup>$ According to the EPA, approximately 1 out of every 15 houses in the US have elevated levels of radon.

<sup>&</sup>lt;sup>6</sup>This range is obtained by multiplying the average impact of being reclassified to a radon affected area (1.64%) by the number and average value of all houses in the housing stock classified to be in radon affected areas according to the latest and most accurate radon maps available ( $25m^2$  grid).

According to the medical literature, radon can affect the human body as radioactive elements are inhaled and enter the lungs where they emit radiation. This radiation (mainly alpha particles) is absorbed by nearby tissues which can lead to lung cancer. Early epidemiological studies evaluated this link empirically among miners, and established that exposure to high levels of radon is associated with an increased risk of lung cancer (Radford and Renard, 1984; Howe et al., 1986; Tirmarche et al., 1993). Later studies have examined the relationship between residential exposure to radon and lung cancer in the general population. This strand of the literature, which relies on pooled large scale epidemiological studies, provides robust evidence that residential exposure to radon is linked with a significant number of lung cancers in China, North America and Europe (Lubin et al., 2004; Krewski et al., 2005; Darby et al., 2006). While there is a small theoretical risk that radon exposure can also cause cancer to other organs, there is currently no strong empirical evidence to support this hypothesis (AGIR, 2009).

Approximately 1,100 lung cancer deaths a year in the UK and 21,000 in the US are attributed to exposure to elevated levels of radon. Although these numbers are considerably lower than deaths attributable to smoking, radon is the most important cause of lung cancer after smoking (US-EPA, 2013; Grav et al., 2009). The main risk factors for getting lung cancer from radon depend on the levels of radon exposure and whether the individual is a smoker or has smoked in the past. For example, if 1,000 people who smoke were exposed to a radon level of 10 (pCi/L) over a life time, about 150 of them could get cancer compared to 36 people among a group of 1,000 people who have never smoked and were exposed to the same level of radon. Nevertheless, it is important to clarify that non-smokers are still at significant risk from radon exposure, and according to the US Environmental Protection Agency (EPA) radon is the number one cause of lung cancer among non-smokers. There are several methods for radon prevention and mitigation at dwellings, such as increasing under-floor ventilation, installing radon sump systems, and sealing floors and walls. The appropriate remedial strategy depends on several factors including radon levels, sources and the type of floor. Importantly, none of the techniques can guarantee complete eradication of radon, and often a combination of strategies is required to reduce the risk. This is important given the fact that measuring radon concentration is a complex process, as readings can vary between rooms, over times of day, months of the year or even with phases of the moon. Costs of these remedial techniques vary significantly, but as a rough guideline the approximate costs range between  $\pounds 200$  and  $\pounds 2000$  according to Public Health England. However, in practice a high proportion of affected properties, both in the UK and in other countries, do not have any remediation measure in place (Zhang et al., 2011). This could be due to non-monetary costs of installation (hassle costs), budget constraints for lower socio-economic groups, or low awareness of the health risks related to radon.

#### 2.2 History of radon information and policy in the UK

Developments in understanding the health risks of ionizing radiation after the Second World War led to investigations of radon levels in UK houses in the 1970s and 1980s. These initial local measurement schemes developed into a systematic measurement program which tried to identify areas and houses exposed to the risk. The concept of "radon affected areas" was introduced in the 1990s and defined as areas where 1% of houses were above a pre-specified action level. In 1993 several parts of the UK were designated as affected areas and in 1996 the first complete nation-wide map of radon was published. The map was based on over 250,000 measurements, and denoted radon risk in 5km grid squares using five categories of risk based on the percentage of houses in the grid above the action level: 0-1% (risk free area), 1-3%, 3-10%,10-30% and >30%. The measurements in each dwelling were made with two detectors over a period of three months and were calculated using temperature corrections to enable to produce accurate annual estimates.<sup>7</sup>

A second radon map was issued in November 2002 and was in use from 2003. This map (the "2003 map") updated the 1996 map based on additional measurements (over 400,000) in the affected regions and on updated probability models. It also included an additional risk category, as the 3-10% category was split into 3-5% and 5-10%. Additional measurements allowed mapping the affected areas of the South West of England in a  $1km^2$  grid. A third iteration of the radon map was then released in November 2007 (the "2007 map"), as shown in Figure 1 presenting the evolution of these maps. This updated map incorporated further improvements to probability models, which now included not only measurements but also geological information as input variables (Miles et al., 2007).<sup>8</sup> Importantly, two versions of this 2007 map were created from the same underlying data. The first (the "25m 2007 map") was a map using a  $25m^2$  grid for the whole of England. Unlike the earlier maps, this version was not available to the public or to local government organisations free of charge, but required a fee to be accessed (a paid subscription for institutions including government organisations). However, a second publicly available version of the 2007 update was released which indicated radon risk in 1km grid squares (the "1km 2007 map"). This  $1km^2$  map was created by taking the maximum category of radon risk in all the 25m squares within each 1km square.<sup>9</sup>

<sup>&</sup>lt;sup>7</sup>Houses included in the measurement program were selected based on progressive measurements of areas where initial reading were high and on geological data.

<sup>&</sup>lt;sup>8</sup>Specifically Miles et al. (2007) state that, "The previous maps published separately by the NRPB and BGS grouped domestic radon results either by grid square or by geological unit, before applying lognormal modelling. Both of these mapping methods ignore some part of the geographical variation in radon potential: grid square mapping ignores variation between geological units within grid squares, and geological mapping ignores variation within areas sharing combinations of geological characteristics. It was realised by the HPA and BGS that combining the two methods could give more accurate mapping than either separately. The two organisations cooperated to develop a joint geological/grid square mapping method. This atlas is the outcome of applying this method to radon mapping in England and Wales, and supersedes the previous atlas of radon potential in England and Wales".

 $<sup>^{9}</sup>$ A comparative example of these two set of maps for the Sheffield Local Authority District is provided in Figure A1 in the Appendix.

Radon information can be obtained by individuals in two main ways. First, since X the maps are available online for download, so potential buyers could in theory find this information themselves. However, since it is unlikely that the average buyer would actively search for such information online, we believe (and later document) that the main source of radon information that buyers receive is via the set of questions submitted to Local Authorities (LAs) by solicitors and licensed conveyancers on behalf of their clients when a property is traded or a development application is made.<sup>10</sup> These are known as Local Authority searches and the specific form used to make enquiries is known as CON29. CON29 contains a standard set of questions which are jointly agreed by the government and the Law Society. Part of the form indicates required questions (CON29r) and another part contains optional questions (CON290). Information about radon has been a part of this process since 1994 and it was made compulsory in July 2002 (it was previously optional). Conducting Local Authority searches is a formal requirement for mortgage lenders, so we can be sure that all mortgaged buyers receive radon information (representing around 70% of all transaction in the UK according to the ONS). While cashbuyers are not required to do so, we expect most will as the searches are inexpensive and solicitors will recommend them. The information about radon is based on risk categories, but the CON29 is only strictly required to state if a property is in a radon affected area (any category other than category 1) and not its actual risk category.<sup>11</sup> Buyers obtain CON29 information only at a relatively late stage in the buying process, since the LA searches are performed after an offer is accepted, but before final sales price is agreed and the deposit (usually 10% of the final sales price) is paid.

The transmission of information contained in the radon maps to home buyers is an important consideration in our empirical work. In late 2002 copies of the 2003 map were provided to all Local Authorities (LAs) in the country, and contemporaneous guidance issued by the National Radon Protection Board (NRPB) indicated that the map should be used by LAs to answer enquiries by conveyancers about whether houses were in radon affected areas. For the 2007 map update, things are more complicated as Local Authorities had a choice about which map to use. Around half of the Local Authorities in the country have elected to licence the more spatially detailed  $25m^2$  version of the map for some or all the period since it was released, while the other half have elected to use the freely available  $1km^2$  version of the 2007 map. In our empirical work we will define house level radon information based on the version of the 2007 map the associated LA had at the time of the house sale, and further exploit the two map versions for robustness checks.<sup>12</sup>

<sup>&</sup>lt;sup>10</sup>Local Authorities are the main unit of local government in the UK.

<sup>&</sup>lt;sup>11</sup>Specimen of a standard CON29 form could be found on the UK Law Society website: https://www.lawsociety. org.uk/en/topics/property/con29-forms. Figure A2 in the Appendix shows an example of the demand and answer about radon provided in a standard CON29 form.

<sup>&</sup>lt;sup>12</sup>Besides the radon maps and the CON29 form, there are two further institutional details which are somewhat related.

#### 3 Data and Study Design

Our final dataset combines information on house sales, radon risk and various socioeconomic characteristics from several administrative sources. Data on house sales come from the Land Registry, which contains all housing transactions in England between the years 1995-2018. From this source, we take over 2.4 million transactions that took place during our 2003-2011 study period. This is the population of all repeated transactions of the same property which is a sub-sample of the population of all 6.48 million transactions in England in this period. Our data on radon risk comes from radon maps provided by Public Health England (PHE) which are the publicly available maps and the  $25m^2$ map provided by the British Geological Survey. The public maps are presented in Figure 1. Notably, the three maps include revisions of the radon level in numerous locations with the vast majority of revisions increasing the level of radon risk (see Table 1).

In order to focus our study on areas where we can be certain that buyers received information about radon and what map was used to provide it, we only consider transactions in which the first sale occurred between January 2003 and October 2007 and the second sale between 2008-2011.<sup>13</sup> The full database consists of 1.4m pairs of transactions, as shown in Table 1, where for each property we observe two transactions, one before the map update and one after.

There are 6 radon categories in each map, and house level changes can theoretically be in any of the 36 possible combinations. However, as shown in Table 1, in practice more than 91% of houses in our sample stay in the same category. Of those that do move categories, more than 7% start in category 1 and move up, while less than 1.5% start in a category higher than 1 and move down one or several categories. Moreover, some combinations of starting and ending category are very thin, especially when we condition on area fixed effects. We therefore collapse the dimensionality of this problem by

First, newly built houses are subject to radon policies. The general policy since 1990 has been that houses with radon levels above  $200Bqm^3$  are advised to apply preventive measures and all new buildings in affected areas have to apply these measures (National Radiological Protection Board, 1996). Second, a Home Information Packs (HIP) policy, in place from late 2007 to May 2010, required house sellers or their representatives to disclose a number of documents and pieces of information to buyers about the house before a sale, including an Energy Performance Certificate, local authority searches, title documents, guarantees, etc, as well as to state if the house is in a radon affected area as identified by the Health Protection Agency. While the HIP policy could signal a mechanism for sellers to learn of radon risk changes to their house, in practice this assumption could be tenuous as it would require that (a) the HIP contains accurate and up to date radon information from a new LA radon search, and (b) the seller carefully checking the HIP radon question. The first condition is undermined because the regulations do not specify which map should be used, and by evidence from a survey that found five out of six HIPs contained "inaccurate, incomplete or missing information" ("Home Information Packs: a short history", House of Commons Research Paper 10/69). The second also seems improbable given that the vast majority of sellers would be unaware of the 2007 radon map update (or even that radon maps are periodically updated), and hence unlikely to carefully check through a 100 page document for this information.

<sup>&</sup>lt;sup>13</sup>Starting our sample period in 2003 implies that we use two iterations of radon maps and we focus only on sales when radon questions were compulsory in the CON29 form. With the most recent radon map issued in November 2007, we drop the final 2 months of 2007 because it is unclear which map was used. We choose to end the sample period in 2011 as this is the last year for which we have rich demographic information from the Population Census.

either (a) focusing on particular start/end category combinations that are well-populated, (b) reclassifying moves into upwards, downwards, or stays the same, or (c) treating the change in categories as a continuous variable. Each has drawbacks, but in general in our analysis we prefer (a) and (b) to (c).

To create our final sales dataset, we first geocode each property using the AddressBase database from the Ordnance Survey. This gives us the exact location of each house, which enables us to assign a radon risk category to each transaction from the radon risk maps. By using ancillary data which tells us the periods where Local Authorities had a subscription to the  $25m^2$  grid version of the 2007 radon map, we ensure the radon risk in our data matches the radon information buyers receive from the CON29 form.<sup>14</sup>

Besides this property-level dataset, we also create several area level datasets. For balancing checks and to test for sorting, we obtain micro-neighbourhood information on socioeconomic characteristics such as education, age and ethnicity from the 1991, 2001, and 2011 Censuses. The spatial units we use are Output Area (OA), the smallest census geography in the UK with an average of around 100 residents.<sup>15</sup> We measure the radon level in each area by assigning the median radon risk for all house in the same neighbourhood. Finally, to examine the effect of radon on transactions, we also create two panel datasets for the period 2003-2011 at the level of (i) the radon map grid square tile and (ii) the Output Area.

Table 2 presents summary statistics for all transactions in our dataset. The first two columns show that cross-sectionally, transaction prices in radon affected areas do not appear to be statistically different from the full sample, although the mean house price is slightly lower for transactions in categories higher than one. The next three columns suggest that in the repeated sale sample prices of properties where radon did not change grew faster than in places where radon risk changed (upwards or downwards), although the differences are not statistically significant. Naturally, these comparisons are very general as they do not account for confounding factors. In the next section we provide detailed explanation of possible confounders and how our empirical strategy overcomes them.

 $<sup>^{14}\</sup>mathrm{We}$  received this information from The British Geological Survey

<sup>&</sup>lt;sup>15</sup>OAs are the smallest of a hierarchy of nested Census geographies. They sit within Lower Layer Super Output Areas (LSOAs) which in turn are nested within Middle Layer Super Output Areas (MSOAs).

#### 4 Empirical Strategy

Following the standard hedonic approach to modelling house prices, we begin with the following simple equation:

$$ln(P_{it}) = \beta R_{it} + \rho X_{ik} + \epsilon_{it} \tag{1}$$

Where  $P_{it}$  denotes the transaction price of property *i* in year *t*,  $R_{it}$  is the level of radon for the transacted property given by the grid used by the Local Authority at the time of the transaction,  $X_i$  is a vector of time invariant property characteristics, and  $\epsilon$  is an idiosyncratic error term.

The usual identification problem is that radon levels can be correlated with both the features of the house and with property price. For example, geological conditions could affect the level of radon but also the amenity value of the location or construction materials used to build houses. As such, estimating equation 1 would yield a biased estimate in the presence of unobserved correlated factors. To overcome this problem we take advantage of the popular approach in the real estate literature and adopt a repeat-sales approach (Cannaday et al., 2005). More specifically, if the same property is transacted also at time  $\tau$  (where  $\tau > t$ ), we can write a first-difference model of the following form:

$$ln\left(\frac{P_{i\tau}}{P_{it}}\right) = ln(P_{i\tau}) - ln(P_{it}) = \beta \Delta R_{i\tau t} + \epsilon_{i\tau t}$$
<sup>(2)</sup>

The repeat-sales approach removes all time-invariant characteristics and focuses our identification on changes in radon risk levels within the same property over time. The approach is particularly compelling in our context because geological conditions and actual radon levels do not change over time, yet the estimates of the radon risk do due to map updates. As radon only affects humans through the impact on their health,  $\beta$  captures the impact of the health risk associated with radon on prices. Since time varying unobserved correlated variables remain a potential threat for causal identification, we allow for house prices to change over time by including a fixed effect  $\theta$  for each pair of periods  $\tau$ and t in our data which effectively strips out any time effects in log price changes:

$$ln\left(\frac{P_{i\tau}}{P_{it}}\right) = ln(P_{i\tau}) - ln(P_{it}) = \beta \Delta R_{i\tau t} + \theta_{\tau t} + \epsilon_{i\tau t}$$
(3)

Furthermore, we also adjust for local housing cycles by allowing each area to have its own trend in prices between periods  $\tau$  and t. We use two definitions of a local area, one broad and one tight. For the broader units we use labour market areas, known in the UK as Travel to Work Areas (TTWA), and for the tighter units we again use micro-neighbourhoods as defined by Census Output Areas (OA).<sup>16</sup>

<sup>&</sup>lt;sup>16</sup>Travel to Work Areas (TTWAs) are geographies used by the UK government to approximate self-contained areas in

Finally, to ensure we are comparing like with like, and to mitigate any imprecision in map adoption dates, we also introduce a control to take account of which version of the 2007 map  $(25m^2 \text{ or } 1km^2)$ was in use by the Local Authority at the time of the second sale. Specifically, our main specification takes the following form:

$$ln\left(\frac{P_{i\tau}}{P_{it}}\right) = ln(P_{i\tau}) - ln(P_{it}) = \beta \Delta R_{i\tau t} + \theta_{r\mu\tau t} + \epsilon_{i\tau t}$$

$$\tag{4}$$

Where  $\theta_{r\mu\tau t}$  is an interaction between the area r fixed effect (TTWA or OA), an indicator  $\mu$  denoting whether the Local Authority had a contract to use the  $25m^2$  map at the second sale,<sup>17</sup> and the time fixed effect  $\theta_{\tau t}$  introduced in equation 3. Therefore, our identification is based on changes in radon risk levels within the same property over time, accounting for all other time-varying area-specific factors.

Importantly, for equation 4 to reveal a causal estimate, several identifying assumptions should be made. First, housing market participants (buyers and sellers) must be aware of the radon risk and take it into account when making buying and selling decisions. For example, if buyers are unaware of higher radon risk in a property, they will not ask for a discount and our estimates should be zero. While this fundamental identification assumption is being made implicitly in all papers that rely on the hedonic technique, it is not frequently discussed or addressed explicitly.<sup>18</sup> We believe that our unique context enables us to ease concerns regarding a violation of this crucial assumption as buyers receive information about radon risk levels when buying properties. More specifically, buyers receive information on radon risk levels as it is included in the conveyancing process through the local authority search (CON29), which is based on the same radon risk data that we use in our study. Interestingly, while the owner will know what the radon risk was at the time of the first transaction, they will not necessarily be aware of updates to radon risk in their area. Therefore, if new data reveal that the radon risk in an area is reduced, a rational buyer might not pass this information to the seller and we would not expect to see an effect on property prices.

Second, updates in the maps have to be exogenous to other determinants of house prices. To explore the validity of this assumption, we start by testing if the main treatment in our analysis (radon level going from "risk free" to "radon affected" relative to remaining "risk free") is correlated to observable variables in balancing tests in Table 3. To this end, we obtain data for small Output Area (OA)

which most people live and work. There are 228 TTWAs in the UK according the 2011 Census data).

<sup>&</sup>lt;sup>17</sup>Note that  $\mu$  is determined both by the date of second sale and the location of the house. We use this notation for exposition simplicity. <sup>18</sup>There are several exceptions to this, including early work by Kask and Maani (1992). See Pope (2008) for a recent

example of an environmental application that examines the effect of information disclosure.

characteristics from the 2001 and 1991 Censuses and regress these variables on an indicator for radon level going from "risk free" to "radon affected" under the 2007 map change, together with area fixed effects, restricting attention to places that were classified as being radon risk free in the initial period. Our regressions take the form:

$$y_j = \gamma R_j^+ + \theta_{r\mu} + \epsilon_j \tag{5}$$

where y represents several share variables for 2001, or a change in the share variables between 1991 and 2001 for Output Areas j, while  $R_j^+$  is an indicator for (median) radon level going from "risk free" to "radon affected" under the 2007 map change, and  $\theta_{r\mu}$  is an interaction between the area r fixed effect and an indicator  $\mu$  denoting whether the associated Local Authority had a contract to use the  $25m^2$  map at any time after the 2007 map was released.

In the first two columns of Table 3 we find most area characteristics are uncorrelated with our radon measure when we control for broader (TTWA) or tighter (MSOA) area fixed effects.<sup>19</sup> There are some exceptions to this. In particular, we find that the share of workers in high income professional and managerial occupations is correlated to radon in both cases, although the magnitude of the effect is small and the sign reverses depending on the fixed effects adopted. The same holds true for education, which is unsurprising given that this is highly correlated with the occupation measure ( $\rho = 0.83$ ). This is not necessarily a concern, since our main identification strategy eliminates time-invariant sources of bias. Reassuringly, in the third column we find no significant correlations between radon risk increases and changes in the share variables between 1991 and 2001 for characteristics that are available in both Censuses. Moreover, later in the paper, we test for the presence of price trends correlated to our treatment locations (using periods in which there were no changes in radon maps) and find no evidence of trends correlated to our treatment. Besides this, we also test whether radon risk is correlated with ambient air pollution which has been shown to affect house prices in numerous studies (e.g. Chay and Greenstone (2005)) and can therefore pose a risk for causal interpretation. More specifically, we examine the correlation of OA level ambient air pollution measured by PM10 and OA level radon risk.<sup>20</sup> In Table A1 columns (1) and (2) we regress levels of the PM10 index on levels of radon risk in 2003 and 2008 with MSOA fixed effects. Column (3) repeats this for changes in both measures of air pollution at OA level. All results indicate that ambient air pollution is not correlated with either

 $<sup>^{19}</sup>$ MSOAs are Middle Layer Super Output Areas and nest Output Areas (OAs). We cannot use the OA fixed effects adopted in our house price regressions here because the outcome variables are defined at this scale.

 $<sup>^{20}</sup>$ The information on ambient air pollution (PM10) comes from the Department for Environment Food and Rural Affairs (DEFRA). To generate PM10 measures we keep stations that have less than 10% missing values for these years and we assign pollution level to OA by linking it with the three closest monitoring stations to each OA centroid. We then use the mean value of those three measurements weighted by the inverse squared distance between the monitoring station and the OA centroid.

levels or changes in radon risk.

Third, in order to claim that the estimated effect is the price households attach to indoor air pollution risk, we have to measure changes in air pollution risk observed by households. One possible concern is that radon remedial measures may introduce a misalignment between the level of risk observed in our data and by buyers, since we cannot observe if properties have remedial measures in place. For example, a change in the level of risk which in our data is between categories 2 and 6 could be less consequential for the buyer if the house is equipped with radon mitigation devices. Mindful of this issue, in the majority of specifications we will focus on properties for which the first transaction occurred when the contemporary map indicated no risk of radon. These houses had no, or at least very small, incentives to install radon mitigation devices before the update of the map. Another possible source of measurement error is that owners can measure the actual level of radon in their houses and may thus have different information than reflected on the map. For example, if the seller tests the house that has been reclassified into a high risk area and the test shows no pollution, our measure of risk would be biased. We will address this concern in Section 5.3.

Finally, it is important to note that the hedonic model only reveals the marginal willingness to pay (WTP) of the marginal buyer. This means that, in order to interpret our "direct" hedonic estimates as the average WTP of the population, we would have to make a number of assumptions, including that there is no sorting based on radon (Greenstone, 2017; Ekeland et al., 2002; Gamper-Rabindran and Timmins, 2013; Davis, 2004). In the next sections we will test this assumption directly and in Section 6 we will propose and apply a new theoretical framework to estimate this policy relevant parameter in a context with sorting.

While we obtain the impact on house prices from our central empirical approach, we also conduct a number of ancillary regressions. To estimate the effect of radon risk on house transactions, we use the following quarterly panel specification:

$$\frac{s_{jq}}{\bar{h}_j} = \phi_1(R_j^+ \times I_q) + \phi_2(R_j^- \times I_q) + \theta_j + \theta_{r\mu q\eta} + \epsilon_{jq}$$
(6)

where the dependent variable is the number of house sales s taking place in quarter q and area j divided by the total count of houses  $\bar{h}$  in area j (measured in 2019) multiplied by 100.  $R_j^+$  is a dummy variable that takes the value 1 only if the area was not radon affected before the map change but it is after (as defined by medians).  $R_j^-$  is a dummy variable that takes the value 1 only if the area was radon affected before the map change but is not after.  $I_q$  is a "post" dummy equal to 1 for quarters q after the map change in 2007.  $\theta_j$  is a cross-sectional panel fixed-effect for area j, and  $\theta_{r\mu q\eta}$  are interacted fixed effects for TTWA area r, post-2007 map version  $\mu$ , quarter q, and the 2003 radon category,  $\eta$ . By restricting the sample only to those areas which stay in the same radon category, go from unaffected by radon to affected, or from affected by radon to unaffected after the map change, this specification allows us to obtain estimates for the effect of radon on transactions that are analogous to our main repeat sales price estimates.

Finally, to estimate the effect of radon risk on sorting, we utilise the following cross-sectional specification:

$$y_j = \gamma_1 R_j^+ + \gamma_2 R_j^- + \theta_{r\mu} + \theta_{\eta} + \epsilon_j \tag{7}$$

This is similar to the balancing estimation described in equation 5, albeit here the dependent variables are the change in shares between the 2001 and 2011 Censuses. Moreover, because here we wish to examine the effect of moving to and from a radon affected classification, we add places that move down to a radon-free classification in our sample and include fixed-effect for the initial 2003 radon category ( $\theta_{\eta}$ ). This implies that estimates can be interpreted as the average change in the outcome when radon changes, relative to remaining in the same initial radon category.

#### 5 Results

#### 5.1 Main Results

We begin our empirical investigation by examining whether upwards and downwards movements in house level radon risk categories affect property prices using first difference estimations.<sup>21</sup> In all cases we control for whether a house was new at the previous sale, and cluster standard errors on the radon grid square. Recall that radon category 1 is denoted as a "radon risk free area" in the local authority search (CON29), whereas all other categories are denoted as being in "an area that is affected by radon". Commensurate with the institutional set up, Table 4 examines whether moving to and from category 1 affects house prices. In the first two columns of this table we partial out broad labour market-wide trends in prices by interacting sales years with Travel to Work Area (TTWA) dummies, and in the last two we use tighter geographical (Output Area) fixed-effects.

In panel A, we test for upwards risk reclassifications, using samples composed of sales that stay

 $<sup>^{21}</sup>$ For clarity of exposition we present upwards and downwards changes in separate regressions but collapsing them into a single regression yields effectively identical results.

in category 1 (the baseline category), and houses that move from category 1 to other, by definition higher, categories. In column 1, we examine moves from category 1 (risk free) to the lowest category classified as affected by radon (category 2). Despite the relatively small increase in radon risk between categories 1 and 2, this upward risk reclassification decreases house prices by 1.64%. In column 2 we expand the sample to include properties that start in category 1 but move to higher risk categories. The estimated parameter is slightly smaller in magnitude, but statistically indistinguishable from our estimate in column  $1.^{22}$ 

Given that the updating of the maps led to reclassifications of properties downwards as well as upwards, we test downwards moves in panel B of Table 4. However, we acknowledge that our estimation sample is much smaller than for upwards moves which limits the strength of the conclusions we can draw. Our approach relies on comparing houses that stay in a given category with others that move from the same category to category 1. In column 1, we examine the effect of moving from category 2 to category 1 relative to staying in category 2. We obtain a small negative coefficient that is not significantly different from zero. In column 2 we expand the sample to any house that moved to category 1 or stayed in the same radon-affected category, identifying the average downward effect by adding the baseline radon category into the interactive fixed effects. Again, the results suggest that conditional on TTWA trends in prices, a house reclassified from a radon affected to a radon-free area does not command a statistically significant price premium.

This suggests an asymmetry in price responses to radon risk, which is consistent with buyers and sellers acting on information about higher radon risk but not acting on information about lower radon risk. One possible explanation for this is the asymmetry in radon information between buyers and sellers. As mentioned above, buyers receive radon risk information from conveyancing searches, but sellers will not necessarily be fully aware of the latest radon risk classification in their area. Hence, with information mostly coming from the buyer-side, only upwards movements in radon risk classification get priced in. Nonetheless, we acknowledge the limitations imposed by our data here and moreover that there are other possible mechanisms that could lead to this finding. For example, a persistent sorting effect or a stigma effect could lead to similar results (McCluskey and Rausser, 2003; Ioannides and Zabel, 2003).

In columns 3 and 4 of Table 4, we attempt to exclude as many confounders as possible by using the tighter geographical fixed-effects available in the data (Output Area), which means that identification

 $<sup>^{22}</sup>$ As we discuss further below, it may be that the smaller magnitude of the coefficients when we add higher risk categories follows from unobserved radon remedial works in higher risk category houses. In many later regressions we will focus solely on properties that move from category 1 to category 2 for this reason.

is based on comparing houses in the same micro locations. More specifically, we interact Output Area indicators with years of sale to focus on houses selling in the same pair of years and the same area. These specifications control for changes in local amenities such as school quality, public transport or ambient air pollution, but also for changes in the composition of the neighbourhood (i.e. sorting), which helps identify the direct impact of map changes on affected houses (Ekeland et al., 2002). Reassuringly, the estimated coefficients remain highly significant and similar to the findings in the first 2 columns of Table 4. Again, we find that upward changes in risk significantly affect house prices, but downward changes do not. However, the effect of upwards risk reclassification is slightly higher than those estimated conditional on TTWA trends, but they are also less precisely estimated given the reduction in the sample size when using such restrictive fixed-effects. Finally, given that using geographical trend controls at different levels of aggregation (at the TTWA and OA level) yield statistically indistinguishable results, we conclude that local factors and spillover effects do not seem to be a concern for our identification strategy. We find no evidence of correlated spatial trends, treatment externalities or price spillovers (across OAs). Therefore we adopt the more precisely estimated and conservative coefficients from columns 1 and 2 as our main results and use them in our subsequent analysis.

Using the results discussed above, and the cumulative risks of lung cancer at different radon concentrations (category levels) by smoking status,<sup>23</sup> we can test whether house price responses to radon risk information updates are consistent with monetised changes in lung cancer risk. We first calculate the implied monetary values of lung cancer risk in each risk category using a value of a statistical life of £5 million,<sup>24</sup> and official estimates of smoking prevalence by the UK Office of National Statistics (ONS).<sup>25</sup> Based on the above, and by assuming an average household size of 2.3 people, we estimate that moving from category 1 to category 2 should yield an increase in risk with a present value of between £800 and £1,400 per household on average. While this is by necessity assumption heavy, our estimated coefficient for moving up from category 1 to category 2 in column 1 panel A of Table 4 implies a change in house prices of roughly £3,327, which is larger than the implied value of risk. This back of the envelope calculation suggests that market participants are overreacting to the risk, which would be consistent with findings in the literature (Davis, 2004; Sunstein and Zeckhauser, 2011; Dessaint and Matray, 2017).<sup>26</sup>

<sup>&</sup>lt;sup>23</sup>The source for this is Table 4.3 of the Health Protection Agency report "Radon and Public Health: Report of the independent Advisory Group on Ionising Radiation" https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/335102/RCE-11\_for\_website.pdf.

 $<sup>^{24}</sup>$ The choice of this VSL is of course arbitrary but this value is within the typical range used in the US. The comparison of a transformed VSL to the reduced-form price effect relies on mean risk and variance as sufficient statistics (Cordoba and Ripoll, 2016).

<sup>&</sup>lt;sup>25</sup>According to the UK Office of National Statistics, 14.7% of people aged 18 years and above are smokers. For more details see the following: https://www.ons.gov.uk/peoplepopulationandcommunity/healthandsocialcare/ healthandlifeexpectancies/bulletins/adultsmokinghabitsingreatbritain/2018. On the basis that adults represent 70% of the population, we assume that approximately 10% of the population smoke.

 $<sup>^{26}</sup>$ The estimated increase in risk could then be higher than the average cost of installing radon mitigation systems,

Results so far have been based on movements from and to category 1 radon risk. In Table 5 we examine the effect of upwards and downwards movements in house level radon risk more generally. In column (1)-(3) we estimate the effect of moving up (Panel A) and down (Panel B) 1 or more categories from different starting categories conditional on local labour-market price trends. In column (1) we retain houses that start in category 1, in column (2) we examine the average effect of going up or down one or more categories from categories 2 and 3, and in column (3) for houses that start initially in categories 4,5 and 6. We find that going up and down risk categories from categories 2 and 3 both vield price reductions, but the coefficients are smaller than in column (1) and not significant at any conventional level. In column (3) we find similar results for going up and down categories when a house starts in categories 4,5 and 6, although now the coefficient for moving down is positive. In columns (4)-(6) we repeat the analysis, but using only houses where risk categories stay the same or go up or down by 1 category (i.e. we drop houses that move more than one category). This yields similar coefficients to those obtained in columns (1) and (3), but the discount attracted by going down risk category from categories 2 and 3 is now statistically significant. In summary, at least for upwards risk reclassification, we find strong evidence for price effects on the extensive margin (radon affected area or not) but not on the intensive margin of radon risk (radon category, given the area is affected by radon). Although we are unable to pin down the reasons for this, we suspect it reflects the fact that CON29 does not necessarily contain information on the intensity of radon risk, or that the wording "radon affected area" is more salient to individuals.

Table 6 is designed to examine the effect of radon risk on house transactions. For this purpose we use quarterly panel data for the period 2003-2011, but exclude Q4 2007 to account for the map change. We specify the dependent variable as the number of sales in a quarter divided by the total number of houses in the area, and drop areas with fewer than 5 properties. For columns (1) to (3) the cross-sectional panel units are grid tiles in the 2003 radon map. In column (1) we find a positive correlation between transactions and changes in radon when we specify radon risk as a continuous variable. In column (2) we estimate the effect of changes in radon risk, as defined in our earlier specifications. Similar to our house price analysis, findings suggest that the effect is not symmetric, since an increase in the radon risk level at the grid square level increases the proportion of transacted properties in that area, while a reduction in the risk does not have significant effects. In column (3) we obtain similar results if we winsorise the dependent variable at the 99th percentile to limit the effects of extreme

usually averaging between £200 and £2000 according to Public Health England. This could be the case when this is driven by reasons beyond the direct health risk, such as the dread risk of not being able to control exposure to radon in the neighbourhood beyond the own property (e.g. in local shops or schools), lack of information regarding health risks and remedial measures, and the stigma effect for the neighbourhood being reclassified to a higher radon risk category.

values. In columns (4) and (5) we switch to using an Output Area panel. The results in column (4) are effectively unchanged from previous results. In column (5) we test the impact of changes in radon levels on the average transaction price in the Output Area, using all rather than just repeated sale transactions. Reassuringly, the results are broadly consistent with, but smaller than, our earlier estimates (we prefer the repeat sales estimates as these are immune to changes in the composition of houses sold). This phenomenon could be explained by several factors. In the short-term, as some of the homeowners become aware of the reclassification, they might want to relocate elsewhere in order to avoid radon risk. Similarly, the discounted prices offered to avoid radon risk, or to balance the cost of installing remedial measures, could push buyers to go ahead with the purchase despite the increased level of risk. In the long-term, as the reclassification would induce a sorting of different socio-economic groups, as shown in the following section, more homeowners could decide to relocate in order to live nearby households with similar characteristics and preferences.

To summarise, in this section we find compelling evidence that market participants do react to house level radon risk information, but that the nature of this reaction is not straightforward. This is because we find large effects on house prices when a house moves from a "radon free" classification to a "radon affected area" classification, but little evidence that movements between other risk categories affect prices.<sup>27</sup> Finally, we find no evidence that going down categories increases prices, which might be due to sellers being unaware of changes to radon risk categories, but could also reflect that we have relatively few sales on which to generate these downward estimates.

## 5.2 Sorting

In this section we investigate the possibility that changes in radon risk information may lead to tastebased sorting of residents across properties for two main reasons. First, testing for sorting might help us to shed light on issues related to environmental justice (e.g. Banzhaf et al., 2019; Hausman and Stolper, 2020). Second, it is unclear whether our estimates above can be classified as the average willingness to pay to avoid radon of the average buyer, since it requires the strict assumption that buyers do not sort based on radon (Greenstone, 2017; Gamper-Rabindran and Timmins, 2013; Davis, 2004).

<sup>&</sup>lt;sup>27</sup>One possible explanation for the lack of evidence for high risk categories could be that houses in these higher risk categories have already undertaken radon remedial works, such as installing a radon sump, so that actual radon risk is lower than what we observe in our data. Although we lack data on house level remedial measures, Public Health England releases information on the number of house radon tests conducted in each postcode sector, which should be a good predictor of remedial measures. In Table 8 we exclude postcode areas where PHE reports that the number of house radon tests is greater than 1% of the number of address points. Reassuringly, coefficients are similar to, and statistically indistinguishable from our main results.

In Table 7 we test whether residents sort in response to changes in radon risk using census data by regressing changes in Output Area characteristics between the 2001 and 2011 Census on our main radon treatment variables (collapsed at the Output Area level), conditional on local labour-market (TTWA) or neighbourhood (MSOA) fixed effects. Note that the use of 2001 does not exactly mirror our house price results because reporting radon to home buyers became compulsory in 2002 and new radon maps were issued in November 2003 and 2007. These results here will capture the composite effect of these changes rather than just the 2007 map change, and we interpret them as about the link between radon and sorting rather than specifically about the effect of the 2007 map. The table shows that the share of people with characteristics normally correlated with higher house prices, such as being in managerial or professional occupations, having secondary school education, or higher income (as proxied by owning house outright with no mortgage), decreases in response to upward radon risk reclassification (Ioannides and Zabel, 2003; van Ham and Manley, 2009). Interestingly, the share of owner occupiers falls, which is expected as renters may not receive information about radon or may be more likely to accept temporary exposure related to short term tenancy. We also find that the share of white people falls in areas that are newly affected by radon. At the same time, we find that the same Census variables are not correlated with reclassification downwards to a risk-free area. Overall these findings lead us to two important conclusions. First, radon risk falls disproportionately on non-white and lower socio-economic groups, as they move into affected areas in search for a price discount, an example of environmental injustice that results from sorting. In fact, despite radon risk being mitigable to some extent, the risk could fall disproportionately on lower SEGs if they do not install remedial measures. Evidence from surveys show that lower SEGs are not as aware of the risks of radon (Zhang et al., 2011). In addition, the installation of remedial measures by households in lower SEGs could be limited by more stringent budget constraints. Second, we are unable to support the assumption of no sorting as a consequence of the reclassification, and we therefore interpret our previous estimates as "local" in the sense that they reflect the difference between the WTP of the ex-ante and ex-post marginal buyers after the property have been reclassified. In other words, it is the market price of indoor air pollution risk in the housing market, under supply determined by the pre-determined housing stock and the natural experiment, while demand is determined by preferences of the population. However, since we are also interested in the average willingness to pay for avoiding radon, in Section 6 we develop a new theoretical framework to estimate this policy relevant parameter.

#### 5.3 Robustness and Heterogeneity Tests

In this section we provide a set of robustness tests to evaluate the soundness of our main empirical result, and heterogeneity analysis across several dimensions of house and area characteristics. We begin by conducting a placebo test in which we examine the impact of the change in radon maps introduced in 2007 on transaction pairs in which both first and second sales happen in the period 2007 to 2015. In other words, we apply the change between the 2003 and 2007 radon maps to properties for which both transactions occurred under the 2007 map. This approach checks for local trends correlated to changes in radon (including long-term trends induced by sorting). The first two columns in Table 8 use the placebo treatment and find no effect, demonstrating that our treatment effect cannot be attributed to a long-term trend that is correlated to changes in radon. This also suggests that the sorting effects occur relatively quickly after the maps change.

In the second two columns of Table 8, we assess if our estimates are affected by measurement error, as previously discussed in Section 4. To address this issue, we take advantage of the fact that most house radon measurements in the UK are recorded by PHE (the government agency which subsidises radon measurements). Our strategy is to replicate our results but restricting the focus only to areas where fewer than 1% of houses have had measurements taken by PHE. Findings in column (3) control for local labour-market trends and in column (4) adopt the more granular OA fixed-effects. In both cases estimates are similar to our baseline results, demonstrating that house radon measurement are unlikely to be a major source of bias in our estimates. These findings thus provide further reassurance that our main results are robust to mis-measurement that may arise as a consequence of a dwelling having an evaluation of radon risk independent of the publicly-available radon maps.

In the final pair of columns in Table 8, we test whether our results are robust to using a house-level fixed-effect panel rather than a first difference estimating approach, and find that they are (Davis, 2004). Although the house fixed-effect has the advantage of using more information, we generally prefer to rely on the first difference approach as it gives us more flexibility in dealing with radon as a categorical variable and provides a clearer match to our theoretical model.

We report further robustness checks in the Appendix. We start by using an alternative identification strategy based on the spatial boundary discontinuity design (BDD) akin to Gibbons et al. (2013) exploiting boundaries of grid tiles. More specifically, we focus our regressions on freehold transactions within 300m of the boundary between radon affected (category 2) and radon free (category 1) areas.<sup>28</sup> As in our main approach, we use TTWA fixed effects, the same time period and the same radon maps.<sup>29</sup> To further strength the identification, we also control for third-order polynomials in distance

 $<sup>^{28}</sup>$ Since some areas consist of only one tile, we use 300m as a bandwidth of roughly one third of a tile's length/height, but get similar results with other bandwidths.

 $<sup>^{29}</sup>$ Specifically, we use the  $1km^2$  gird, in locations/periods that did not have access to the  $25m^2$  grid map, and transacted between 2007 and 2012.

from the boundary, which account for possible spatial trends in house prices closer to boundaries.<sup>30</sup> The results of our BDD regressions are presented in Table A2 in the Appendix. The first column shows cross sectional results across the BDD sample with distance to the boundary polynomials as well as TTWA and time period fixed effects. In the second column we add property characteristics to the sample to ensure that our results are not biased by changes in characteristics of the housing stock at the boundary. In the third column, we add Output Area characteristics from the 2001 Census as control variables (the same as in our sorting table 7) to control for cross sectional differences in housing market characteristics. Finally, we extend our bandwidth to 500m and show that our key coefficient remains close to our other results. Overall, our BDD analysis yields results consistent with our first-difference estimates. However, the results are clearly less precisely estimated than our main results in Table 4. This seems logical given the smaller sample size, less precise controls for unobserved property characteristics and the fact that not all sellers were informed about radon when they purchased their properties (which could bias the results towards zero). Furthermore, the BDD coefficients seem smaller than our main results, but given the imprecision of these estimates we cannot statistically distinguish them from the coefficients in Table 4.<sup>31</sup>

Next, we focus on houses purchased with a mortgage, since cash buyers are not mandatorily required to request an environmental search for their house (CON29). In this case, it is possible that the buyer would not receive information about radon risk. To test if this is affecting our results, we use a sub-sample of transactions financed by the mortgage provider Nationwide Building Society.<sup>32</sup> To check if transactions with mortgages are different from the rest of the sample, we add a dummy variable denoting having a mortgage from Nationwide and interact it with the treatment variable. The results presented in Table A3 in the appendix demonstrate that the sample of houses that have certainly been bought with a mortgage receives the same treatment effect as the rest of our sample. This shows that our results are unlikely to be biased by mis-measuring the information that cash buyers receive.

$$ln(P_{it}) = \beta RA_{it} + D_i + T_t + TTWA_i + \epsilon_{it}$$
(8)

<sup>&</sup>lt;sup>30</sup>Formally, we estimate the treatment effect given by  $\beta$  in the boundary sample in the following equation:

where  $P_{it}$  denotes the transaction price of property *i* in period (quarter) *t*,  $RA_{it}$  is a dummy variable that equals one if the property is on the side of the boundary that is affected by radon,  $D_i$  is a vector of distance to the boundary polynomials up to the third order,  $T_t$  is a time period (quarter) fixed-effect,  $TTWA_i$  the local labour market fixed-effect, and  $\epsilon$  is an idiosyncratic error term.

<sup>&</sup>lt;sup>31</sup>Compared to our first-difference specification, BDD has some notable shortcomings. First, it focuses on a smaller sample, as we can only use transactions close to boundaries. Second, it cannot show if the estimated effect is attributable to increasing or decreasing radon risk. Third, it is only suitable for large grids  $(1km^2 \text{ and } 5km^2)$  and cannot be used with the most accurate map  $(25m^2)$ . Nonetheless, a cross-sectional BDD approach is very useful as a robustness check of our main strategy, as it is based on different identification assumptions. Specifically, it assumes that while the information about being affected by radon is discontinuous at the boundary of a gird tile, all other determinants of house prices are continuous.

 $<sup>^{32}\</sup>mathrm{Data}$  for transactions financed by Nationwide come directly from the lender.

In our last set of robustness tests we explore the assumption that prices react to radon information given to buyers by Local Authorities through the CON29 form. More specifically we leverage that we know which version of the 2007 radon map - the  $25m^2$  or the  $1km^2$  grid - is being used by a LA to provide radon risk information at the time of the second sale, and we run tests to check that it is the information which is indeed driving house price changes. In column 1 of Table A4 we first separate out the treatment variable for the two different versions of the map and estimate the effect for each group.<sup>33</sup> We find that the impact of radon reclassification to "radon affected" is the same regardless of which version of the map is being used to provide this information. In column 2 we restrict attention to sales where CON29 is based on the  $25m^2$  grid map and test if a radon treatment defined using the  $1km^2$  grid information affects prices. We find that it does not. However, more reassuringly, when information on radon changes from both  $1km^2$  and  $25m^2$  grids are included in the same regression in column 3, only the latter matters for transactions that have access to it. This provides further convincing evidence that the effects we estimate stem from information transmitted in the CON29 form.

Finally, we investigate heterogeneity in Appendix Table A5, using models that employ the more granular (Output Area) fixed-effects. Our approach is to estimate the baseline model in column 4 of Table 4, but including an additional interaction term between the radon treatment and an indicator for different subset of observations. In column (1) the indicator is for the house having at least part of the accommodation in the basement, which we derive from the address string. We do not find evidence for the radon treatment being any different to the average effect, since the coefficient for the interaction term is small and not statistically significant. In column (2) the indicator denotes rural places. Again we find that there is no significant differences to the average effect. In columns (3) and (4) we also do not find strong evidence for heterogeneity in radon effects according to neighbourhood average level of job qualifications or income deprivation. Finally, in column (5) we test for heterogeneity with respect to the baseline radon level in the local labour-market area (TTWA). Once again the parameter estimate is close to zero. Although we lack the micro-data to make strong claims in this regard, overall we find little support for substantial heterogeneity in the effects of radon risk on house prices.

### 6 Theoretical and empirical framework to identify WTP

Given the difficulties in estimating WTP in the presence of sorting, in this section we outline some well-known challenges in identifying WTP only from changes in market prices, and we propose a new

 $<sup>^{33}</sup>$ Note that we use  $1 \rightarrow 2$  radon treatment for this test. Using the  $1 \rightarrow Any$  treatment yields qualitatively similar results, but these are estimated with less precision.

framework, which uses transaction probabilities, to mitigate these challenges.

### 6.1 The household

We begin by specifying the household problem using a standard model of housing choice with heterogeneous houses and preferences suggested by Bayer et al. (2007). We present its parametric version to make the impact of sorting on our hedonic estimates explicit. Households (q) maximise their indirect utility (V) by choosing to live in a house (i) with some characteristics (h), a level of radon risk (r) which is purchased at a certain price (p). Formally, the household maximisation problem can be written as follow:

$$maxV_i^q(h_i, r_i, p_i) = \alpha_h^q h_i + \alpha_r^q r_i - \alpha_p^q p_i$$
(9)

where  $\alpha_{h,r,p}$  are household-specific parameters which reflect different household preferences and budgets that vary with characteristics of households (defined as  $z^q$ ) such as income, race, employment status, aversion to lung cancer and smoking habits. We express the relationship between the householdspecific parameter of each characteristic of a house or the area denoted by j (where,  $j \in \{h, r, p\}$ ) as:

$$\alpha_j^q = \alpha_{0j} + \sum_{k=1}^k \alpha_{kj} z_k^q \tag{10}$$

This expression shows the preference of household q for characteristic j, which also applies to the preference for radon risk. The first term of the above equation gives the mean parameter across the population while the second is the idiosyncratic preference term. Naturally, the empirical challenge is to estimate  $\alpha_{0r}$ , which is the average WTP in the population and therefore the policy relevant parameter. Note that estimating WTP only from the impact of radon on the market price requires an assumption that  $\sum_{k=1}^{k} \alpha_{kj} z_k^q = 0$  which is unlikely to hold in many settings (see Kuminoff and Pope (2014) for more detail).

#### 6.2 The housing market

The above household problem can be used to characterize housing demand. The probability that household q decides to live in house i is a function of characteristics of the household and the house (including its price and radon risk) and can be written as follows:

$$P_i^q = f_i\left(z^q, p_i, h_i, r_i\right) \tag{11}$$

The aggregate demand for house i can therefore be given by:

$$D_i = \sum_q P_i^q \tag{12}$$

The market clearing condition is that  $\sum_{q} P_i^q = S_i$  and price  $p_i$  is the market clearing price which depends on the total amount of houses of type *i* and the demand for these houses.<sup>34</sup> Bayer et al. (2004) provide a solution to this model showing that this price increases when demand for houses of this type exceeds supply and decreases in the opposite case.

The corollary of the above is that the effect of radon on the market clearing price is not necessarily the same as the average WTP. The supply of any one type of houses is fixed so the price of an affected house is determined by matching demand for those houses to the supply. However, the average household living in a radon affected house can have a different preference for radon than an average household. If the supply of radon affected houses is high compared to demand, the price discount will be more than the WTP to avoid radon risk as even households that are more averse to radon than the average will move into an affected house when the price of that house is low enough. If the supply of radon affected houses is low compared to demand, the price discount will be less than the WTP. In this case only those who have the highest WTP for a radon affected house will purchase them. This process is usually referred to as sorting, a mechanism where households locate in places where their preference-adjusted utility is maximized (Bayer et al., 2007). In the model, sorting results from the idiosyncratic preference for characteristics of a house, and every house is inhabited by the household with the highest preference for its characteristics. To illustrate the impact of sorting on the market-clearing price, consider a simple case where characteristics of potential buyers are endogenous to prices and characteristics of the houses in the housing stock. When prices decrease, more potential buyers with a preference for low prices enter the market. When houses are treated with higher radon risk, more buyers with a preference for higher radon risk houses enter the market. These buyers will end up purchasing the affected dwellings and the observed transaction price will be higher than it would be without sorting.

#### 6.3 Identifying WTP

As different households have different preferences, WTP is not observed directly in the data. However, we develop a strategy that allows us to estimate WTP from the impact of radon on transaction prices

 $<sup>^{34}</sup>$ Note that each housing type has its own equilibrium price. For simplicity we focus on modelling the price of a single type of a house (affected by radon) and ignore the general equilibrium effect on other house types.

and the number of transactions that occur at those prices. The idea here is that if the transaction price is the market-clearing price, the probability of a transaction at that price can help us to reveal the WTP of an average treated owner. The following section explains this empirical strategy in detail.

At the very basic level, a house is sold if the value it delivers to the owner is lower than the value it delivers to the highest bidder. Both of these values are determined by the same household problem (outlined above), and the results differ due to different budgets and preferences. Based on the fact that our treatment is orthogonal to household characteristics of owners, we can assume that the distribution of preferences of the treated owners is random (reflecting different characteristics of households). At the same time, the sorting mechanism that we explained above shows that the composition of preferences of the highest bidders is likely to be endogenous to prices and the corresponding characteristics of properties in the housing stock. For example, properties affected by radon risk attract buyers with different characteristics than properties without radon risk. Furthermore, these buyers will face different supply and demand conditions than buyers of an unaffected house.

To present a more general analysis we suppress subscripts denoting households and house types and describe a matching process of an owner and a buyer for a house of a specific type. We denote the valuation of the owner  $W^O$  and the valuation of the buyer with the highest willingness to pay for it (the maximum bidder)  $W^B$ . We assume that both valuations are random to allow for preferences. Since the treatment is assigned randomly to the owners, the preference-based idiosyncratic component of their valuation is expected to be zero on average so that the mean change in the valuation of the house on the owner side when the house is affected by radon (denoted by R) is simply the WTP denoted as  $\phi$  and we can therefore write it as follow:<sup>35</sup>

$$W_R^O = W^O - \phi \tag{13}$$

On the buyer side, the situation is more complicated due to the sorting process and the potential mismatch of supply and demand for houses of a particular type. We specify this by allowing the buyer's valuation to change by an additional factor  $\varphi$ , which accounts for this sorting and the mismatch between supply and demand for affected houses:

$$W_R^B = W^B - \phi + \varphi \tag{14}$$

At this point we are agnostic about the sign of  $\varphi$  as the above analysis shows that it could be positive, negative or zero. It simply allows buyers to be affected in different ways than owners and its

<sup>&</sup>lt;sup>35</sup>Note that when radon is a binary variable,  $\phi$  equals  $\alpha_{0r}$  from the household problem above.

value is an empirical question, which is not the focus of this paper. Importantly,  $\varphi$  gives the difference to the impact of radon on the average owner (not the average seller) which will allows us to identify the impact of radon on the valuation to the average owner.

The next step is to match owners of the affected houses with the highest bidders for their house. We assume that the (market clearing) transaction price is generated by a Nash bargaining solution where  $0 < \psi < 1$  gives the fraction of the surplus attributable to the buyer.<sup>36</sup> For transactions that occur the bargain struck for a house without radon will pick price p that maximizes:

$$Q(p) = \left(W^B - p\right)^{\alpha} \left(p - W^O\right)^{(1-\alpha)} \tag{15}$$

For the radon affected case:

$$Q(p_R) = \left(W^B - \phi + \varphi - p_R\right)^{\alpha} \left(p_R - W^O - \phi\right)^{(1-\alpha)}$$
(16)

Maximizing with respect to price yields:

$$p_R = (1 - \alpha) \left( W^B - \phi + \varphi \right) + \alpha \left( W^O - \phi \right)$$
(17)

Which gives the observed transaction prices of houses affected by radon. In this equation, buyers are allowed to sort based on their preferences and supply/demand conditions (i.e. they have a different willingness to pay than the population average of  $\phi$ ). The difference between the owner's valuation and the buyer's valuation is defined as a random variable  $\lambda = W^B - W^O$ . The difference between the seller and buyer valuations for a radon affected house is:

$$\lambda_R = \left(W^B - \phi + \varphi\right) - \left(W^O - \phi\right) = W^B - W^O + \varphi \tag{18}$$

This clearly shows that  $\lambda$  only changes due to  $\varphi$ . Combining the last two equations gives (for an affected and unaffected house respectively):

$$p_R = (1 - \alpha)\lambda_R + W^O - \phi \tag{19}$$

$$p = (1 - \alpha)\lambda + W^O \tag{20}$$

To estimate  $\phi$  we can write first differences describing the change in the price of a house when it is

 $<sup>^{36}</sup>$ Note that although the traditional hedonic framework assumes a world with no bargaining, extensions show how bargaining can be incorporated into the hedonic models (Harding et al., 2003).

re-classified from radon-free to radon-affected house:

$$p_R - p = \Delta p = (1 - \alpha)(\lambda_R - \lambda) + W^O - W^O - \phi = (1 - \alpha)(\lambda_R - \lambda) - \phi$$
(21)

Between the two cases,  $W^O$  does not change, there is no  $\phi$  in the case of the unaffected house and  $\lambda_R - \lambda = \varphi$  so the equation simplifies to:

$$\Delta p = (1 - \alpha)\varphi - \phi \tag{22}$$

Which gives a very intuitive result that the change in price is the WTP plus the impact of sorting and supply/demand mismatch multiplied by the market power parameter. Furthermore, when sellers are price takers and  $\alpha = 1$ , this is similar to hedonic models and WTP can be calculated from changes in market prices. Moreover, this solution shows that when there is no sorting, or demand/supply mismatch ( $\varphi = 0$ ), the price effect will be the same as the WTP. Finally, changes in transaction prices are positively affected if  $\varphi > 0$ , which occurs if buyers have higher valuations than the average and would suggest that more matches would be made than in a market with no radon.

Note that  $\Delta p$  is already estimated to be - £3,315 (from column (1) table 4) so  $\phi$  can be calculated if  $\varphi$  and  $\alpha$  are known. First, we set  $\alpha$  to be 59.3% based on Besley et al. (2014), who estimated this parameter using the same data. Second, we note that  $\varphi$  can be calculated from probabilities of transactions with an identifying assumption that  $\lambda$  and  $\lambda_R$  have the same distribution denoted by G(.). For simplicity (and following Besley et al. (2014)), we assume that G(.) is a normal distribution.<sup>37</sup> A transaction occurs only when the buyer's valuation exceeds the owner's valuation and the likelihood of this happening for a property is denoted by T and given by  $P(\lambda > 0)$ :

$$T = \int_0^\infty G(\lambda) d\lambda \tag{23}$$

If both valuations are affected by radon in the same way, this probability does not change ( $\lambda$  does not change so T remains unchanged). However, if radon affects valuations of owners and buyers differently, the probability of a transaction can change. Therefore, the probability of a transaction of a house affected by radon is  $T_R$ :

$$T_R = \int_0^\infty G(\lambda) d\lambda + \int_0^\varphi G(\lambda_R) d\lambda_R$$
(24)

<sup>&</sup>lt;sup>37</sup>We recognise that these assumptions are important for our approach but are difficult to test. While we make them by following the literature, it turns out that our  $\varphi$  is so small that these assumptions do not matter for our result. These assumptions would have a material effect on the conclusions if the change in the probability of a transaction due to radon was higher by at least one order of magnitude. We therefore treat this exercise as a robustness check to test the impact of  $\varphi$  on our results and show that it is very small. Nonetheless, the process can be applied to estimate WTP in ohter settings if the assumptions are satisfied.

Where the first term is the same as equation 23 and second term gives the change in the probability due to being affected by sorting on preferences for radon, as shown in Figure 2. Intuitively, the first term is the probability that for an average house with no radon the buyer with the highest valuation will have a higher valuation than the seller:  $G(\lambda) > 0$ . The second term, gives the change in this probability when information about radon is revealed:  $G(\lambda + \varphi) > 0$ .

From this we know  $T = 0.087\%^{38}$  and  $T_R - T = 0.00263\%$ . To solve for  $\varphi$  we follow Besley et al. (2014) and assume that G(.) is normal with  $\sigma = 7082$ . This allows us to calculate  $E(\lambda)$  for unaffected properties at -£16,765,  $\varphi =$ £77 and  $\phi =$ £3,346. Converting  $\phi$  into a percentage value of the price of an unaffected property gives 1.66% which is our estimate of the average WTP. From this we conclude that the impact of sorting is very small and the hedonic estimate is very close to the average WTP. It is worth noting that the fact that  $\varphi$  is small does not imply that households do not sort, but simply that the impact this has on prices is negligible. Thus, the estimated discount of prices and increase in transactions seem to be mainly driven by the WTP to avoid radon-related health risks rather than sorting of different socio-economic groups into the neighbourhood. For example, households with a strong aversion to radon (above-average WTP) move out when their house is revealed to be in an affected area, even when the market value of their house changes by the average WTP.

### 7 Conclusion

We provide the first empirical evidence on the economic effects of indoor air pollution. By focusing on radon and the housing market, we are able to address many of the key challenges in the existing air pollution literature and provide compelling evidence that market participants react to information about indoor air pollution related to radon. Our results show that prices of houses affected by exogenous increases in radon risk decrease significantly. Our preferred specifications place the magnitude of the estimate at around 1.6%. We also find that changes in radon risk cause sorting and corresponding changes in characteristics of residents of the affected areas. Specifically, we show that residents from higher SEGs move out of places that are newly affected by radon, and that people from lower SEGs move in. These results thus highlight how sorting leads to the disproportionate exposure of lower SEGs to indoor air pollution. Although beyond the scope of our paper, we note that this environmental injustice may be exacerbated if individuals in these SEGs are less able to adopt radon remedial measures, for example because of credit or informational constraints.<sup>39</sup>

<sup>&</sup>lt;sup>38</sup>Estimated as the average number of transactions per quarter over the population of houses in an OA.

<sup>&</sup>lt;sup>39</sup>This seems plausible because surveys suggest the main reason for households not remediating radon is cost. See Appendix D of the report of the Independent Advisory Group on Ionising Radiation https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/335102/RCE-11\_for\_website.pdf.

Our results prove to be robust to multiple tests, but they are still limited by the institutional setting and data availability. Most notably, while we find no evidence that reclassifying a house from a radon-affected to a radon-free category increases prices, we are unable to conclusively determine whether this is due to sellers being unaware of changes to radon levels (unlike the buyers), or due to small sample size. For similar reason, we are unable to exploit changes in the magnitude of radon risk in affected houses to understand how households react to changes in risk more generally.

We also provide new evidence on how the housing market reacts to information about environmental risks. We show that mandatory information provision has a strong effect on household choices and that, at least in the case of radon, prices react to the information about the risk even when the actual level of risk is the same. Therefore, alternative policy initiatives could be more efficient in order to provide health risk information to the population, while preventing the depression of the housing market value. For instance, CON29 forms could provide more detailed information, in particular distinguishing between the different radon categories and relative risk levels. Finally, the most effective intervention would require a campaign of mass testing to precisely measure the exposure to radon for all residential properties in the country, solving once for all the information mismatch problem at a relatively low cost.

Overall, our analysis highlights the importance of considering the extent and distribution of indoor air pollution costs alongside those of other ambient air pollutants. Given the significant amount of time that we spend indoors, and the relatively little policy and research attention to this subject, we argue that much more focus should be directed towards this issue in future work.

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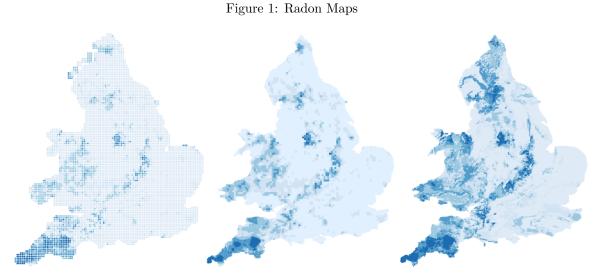
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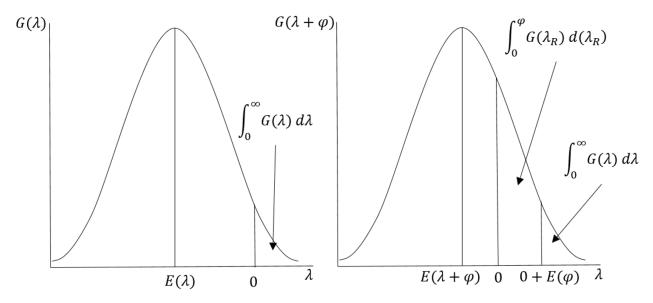
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# 8 Tables and Figures



Notes: The maps give the level of radon risk from 1 to 5 in the first map and from 1 to 6 in the other two with darker blue corresponding to higher levels of radon.

Figure 2: The graphical representation of the probability of transacting a house with (right) and without (left) radon.



Notes:  $\lambda$ : difference between the seller and buyer valuation. G(.): distribution of  $\lambda$ .  $\varphi$  difference between the valuation of the highest-bidding buyer and the average buyer for a radon-affected house,  $\lambda_T = \lambda + \varphi$ . Probability to the right of zero gives the probability of a transaction. We are agnostic about what is the value of  $E(\lambda)$  is, but based on our later results we present a case where  $E(\lambda) < 0$ ,  $E(\lambda + \varphi) < 0$ , and  $E(\varphi) > 0$ .

		Radon	2nd sale				
Radon 1st sale	1(Radon-Free)	2	3	4	5	6	Total
1(Radon-Free)	1,110,986	89,473	$14,\!105$	9,960	4,289	496	1,229,309
2	20,931	92,112	6,462	$6,\!638$	4,928	532	$131,\!603$
3	1,856	2,299	$18,\!695$	2,747	$3,\!050$	718	29,365
4	608	414	434	12,503	$3,\!833$	$1,\!225$	19,017
5	140	189	134	695	$15,\!977$	$4,\!118$	$21,\!253$
6	0	1	0	2	162	$4,\!131$	4,296
Total	1,134,521	184,488	39,830	$32,\!545$	32,239	11,220	1,434,843

Table 1: Summary statistics: Repeated transactions with changing radon levels.

Notes: the table gives the number of repeated transactions for the estimation period which means that only first transactions after 2002 and second transactions before 2012 are included. The total number of transactions is around 2.8m. Data on transactions comes from Land Registry and on radon levels from PHE.

Table 2: Summary statistics: Average prices of house prices and changes in radon.

		(1)	(2)	(3)	(4)	(5)
		Radon=1	Radon>1	$\Delta radon=0$	$\Delta radon > 0$	$\Delta radon < 0$
Price	Mean	202,876	191,374			
	St. Dev.	$197,\!314$	162,966			
Change in Price	Mean			$34,\!937$	25,366	24,254
	St. Dev.			$92,\!163$	$60,\!480$	$67,\!996$
N		6,739,720	$1,\!952,\!025$	1,254,404	$152,\!574$	$27,\!865$

Notes: the table gives the number of individual transactions in columns 1-2 and repeated transactions in columns 3-5. The data is the estimation period which means that only first transactions after 2002 and second transactions before 2012 are included. Data on transactions comes from Land Registry and on radon levels from PHE.

	(1)	(2)	(3)
Dependent variable:	2001	2001	$\Delta$ 1991-2001
Age 60 or above	0.003*	0.002	0.000
	(0.001)	(0.001)	(0.001)
House outright owners	0.001	0.002	0.001
House outright owners	(0.001)	(0.002)	(0.001)
Lone parent households	0.000	-0.000	-0.000
Lone parent households	(0.000)	(0.000)	(0.000)
Owner occupiers (outright or mortgage)	0.002	-0.002	-0.000
Owner occupiers (ourright of mortgage)	(0.002)	(0.002)	(0.002)
People living in social housing	(0.005) 0.005	-0.001	-0.002
r copie nving in social nousing	(0.003)	(0.001)	(0.002)
Professionals and managers	-0.009***	0.007***	0.002)
1 Tolessionais and managers	(0.003)	(0.007)	(0.003)
White othericity	(0.003) $0.017^{***}$	(0.002) -0.000	0.002)
White ethnicity	(0.003)	(0.001)	(0.001)
Employed	(0.003) 0.001	· · · ·	(0.001)
Employed		0.001	
Hannahalda ada ananadarithin tha ana	(0.002)	(0.001)	
Households who moved within the area	0.007	0.004	
TT 11.1.4	(0.007)	(0.011)	
Houses with 4 or more rooms	-0.002	-0.003*	
	(0.002)	(0.002)	
People reported not to be in good health	-0.000	-0.000	
	(0.001)	(0.001)	
People who work from home	-0.000	0.001	
	(0.001)	(0.001)	
People who work within 2km of the house	$0.005^{*}$	-0.001	
	(0.003)	(0.002)	
Qualifications: at least A level or equivalent	-0.011***	$0.005^{***}$	
	(0.003)	(0.001)	
Fixed-Effects:	TTWA	MSOA	MSOA

Table 3: Balancing Tests

Notes: Standard errors in parentheses, clustered at MSOA. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01. Each row gives the results of a pairwise Output Area level regression where an area characteristic is regressed on an indicator for radon risk conditional on the fixed effect indicated. All area characteristics are shares and are defined using from the 2001 Census (columns 1 and 2) or changes between the 1991 and 2001 Census (column 3). The independent variable is a dummy that equals one if the median level of radon changed from 1 to any other category following the 2007 map update. Samples are composed of these areas and a control group where the median radon is category 1 in both maps. Sample size is 146,526.

	(1)	(2)	(3)	(4)
	TT	WA	Ο	A
	$X = \{2\}$	$X = \{All\}$	$X = \{2\}$	$X = \{All\}$
Panel A: $1 \to X$	-0.0164+	-0.0139+	-0.0238***	-0.0193***
	(0.00275)	(0.00246)	(0.00678)	(0.00637)
N	493030	519315	128016	134734
$R^2$	0.251	0.251	0.704	0.704
Panel B: $X \to 1$	-0.00415	-0.00374	-0.00880	-0.00612
	(0.00355)	(0.00309)	(0.0142)	(0.0130)
N	36249	45363	9236	11264
$R^2$	0.294	0.309	0.674	0.672

Table 4: Radon Risk and House Prices

Notes: Standard errors in parentheses, clustered at 1km grid. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $|^{+}p < 0.001$ . All regressions include interactions of time controls with TTWA or OA controls. Panel A tests for upwards risk moves, using samples composed of sales that stay in category 1 and houses that move from category 1 to other categories. In columns 1 and 3, we examine moves from category 1 to the lowest category classified as affected by radon (category 2). Columns 2 and 4 include houses that start in category 1 but move to any higher risk categories. Panel B repeats the same process for downwards risk moves.

	(1)	(2)	(3)	(4)	(5)	(6)
Starting Cat:	Cat 1	Cat $2,3$	Cat $4,5,6$	Cat 1	Cat $2,3$	Cat $4,5,6$
		Panel A:	Upwards a	moves		
Up	-0.0139+	-0.00341	-0.00319	-0.0164+	-0.00902*	-0.00311
	(0.00246)	(0.00383)	(0.00680)	(0.00275)	(0.00445)	(0.00677)
N	519315	40872	13590	493030	26208	12480
$R^2$	0.251	0.299	0.297	0.251	0.314	0.302
		Panel B: I	Downwards	moves		
Down		-0.00387	0.000648		-0.00331	-0.000648
		(0.00317)	(0.00995)		(0.00337)	(0.0110)
N		41668	7813		39849	6344
$R^2$		0.306	0.332		0.305	0.337

Table 5: Intensive and Extensive Margin Estimates

Notes: Standard errors in parentheses, clustered at 1km grid. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ . All regressions include years of sale dummies (years) interacted with TTWA effects. Columns 1-3 include regressions where the radon risk can be by any number of categories. Columns 4-6 give results only for risk reclassifications that move by one category.

	(1)	(2)	(3)	(4)	(5)
	sales/stock	sales/stock	sales/stock	sales/stock	$\ln(\text{price})$
$\Delta Radon_{rt}$	0.00889*** (0.00280)	,	,	,	
$1 \rightarrow Any$		0.0273 +	0.0263 +	0.0351 +	-0.00844+
		(0.00690)	(0.00590)	(0.00694)	(0.00136)
$Any \rightarrow 1$		-0.0103 (0.0186)	-0.00612 (0.0160)	-0.0290 (0.0209)	$\begin{array}{c} 0.00325 \ (0.00441) \end{array}$
Panel unit:	Grid square	Grid square	Grid square	Output Area	Output Area
N	4565645	4083078	4083078	5582417	3463763
$R^2$	0.105	0.108	0.125	0.254	0.781

Table 6: Radon Risk and Transactions

Notes: Standard errors clustered at the OA level included in parentheses. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ ,  $\Delta Radon_{rt}$  gives changes in a categorical variable which takes values from 1 to 6. 1  $\rightarrow$  Any denotes a dummy for all properties/areas that start in category one but finish in any other category. Any  $\rightarrow$  1 denotes the reverse. All regressions include an OA fixed effect and a TTWA fixed effect interacted with the time trend.

Table 7:	Radon	Risk	and	Sorting
Table 7:	nauon	nisk	and	Sorting

	(1)	(2)	(3)	(4)	(5)
	Manager,	A Level	Own house	Own house	Ethnic
	Professional	Qualified	Outright	Any	White
	Pa	nel A: TTV	WA fixed eff	ects	
$1 \rightarrow Any$	-0.0512**	-0.0329**	-0.00901**	-0.0701***	-0.0961***
	(0.0217)	(0.0163)	(0.00354)	(0.0261)	(0.0366)
$Any \rightarrow 1$	-0.00550	0.000504	-0.00593	-0.0159	-0.0344
	(0.0347)	(0.0243)	(0.00652)	(0.0395)	(0.0605)
N	158635	158635	158635	158635	158635
$R^2$	0.043	0.037	0.051	0.052	0.052
	Pa	nel B: MS	OA fixed effe	ects	
$1 \rightarrow Any$	-0.0221**	-0.0153*	-0.00658 +	-0.0364***	-0.0399***
	(0.0104)	(0.00865)	(0.00198)	(0.0112)	(0.0146)
$Any \rightarrow 1$	-0.0157	-0.0111	0.000523	-0.0190	-0.0343
	(0.0237)	(0.0179)	(0.00580)	(0.0323)	(0.0424)
N	158159	158159	158159	158159	158159
$R^2$	0.602	0.585	0.483	0.620	0.635

Notes: Standard errors in parentheses, clustered at the MSOA level . \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ .

	(1)	(2)	(3)	(4)	(5)	(6)
	Plac	cebo	Rador	n Tests	House Fix	ked Effects
	$\Delta ln(price)$	$\Delta ln(price)$	$\Delta ln(price)$	$\Delta ln(price)$	ln(price)	ln(price)
$1 \rightarrow Any$	0.00187 (0.00244)	-0.00204 (0.0191)	-0.0157+ (0.00258)	$-0.0173^{***}$ (0.00559)	-0.0138+ (0.00161)	$-0.0128^{**}$ (0.00535)
Area Fixed Effects:	TTWA	OA	TTWA	OA	TTWA	OA
N	589234	130631	490484	127748	2433059	1755151
$R^2$	0.248	0.704	0.252	0.707	0.958	0.978

Table 8: Placebo and Robustness Tests

Notes: Standard errors in parentheses clustered at the 1km grid. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ . The results in columns 1-4 are based on pairs of transactions that occurred after 2010 (using the same map). The placebo change in radon applied to those pairs is based on the change the house experienced when maps changed between 2003 and 2007. It is a falsification test. The dependent variable is price so that the results are equivalent to table 4. 1  $\rightarrow Any$  denotes a dummy for all properties/areas that start in category one but finish in any other category. Any  $\rightarrow$  1 denotes the reverse. Columns 5 and 6 give results of a reclassification from no radon to any other category (again equivalent to table 4 in areas where no more than 1% of houses have been tested for radon risk by PHE.

## A Appendix

	(1)	(2)	(3)
	PM10 2003	PM10 2008	Change in PM10
OA radon 2003	0.00233		
	(0.00563)		
OA radon 2008		0.00284	
		(0.00286)	
Change in OA radon			0.00502
			(0.00543)
N	153640	153578	153578
$R^2$	0.992	0.993	0.991

Table A1: Correlation between ambient air pollution (PM10) and radon risk.

Notes: Standard errors in parentheses, clustered on MSOA and year \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01, †p < 0.001. All regressions inlcude an MSOA fixed effect. OA radon measures are maximum values in the area. PM10 concentration is based on air pollution readings from the three closest DEFRA monitoring stations (weighted by inverse squared distance). Change in PM10 refers to the change in levels between 2008 and 2003.

	(1)	(2)	(3)	(4)
	$\ln(\text{price})$	$\ln(\text{price})$	$\ln(\text{price})$	$\ln(\text{price})$
Radon affected	-0.00786	-0.00784	-0.00962**	-0.0114**
	(0.00643)	(0.00557)	(0.00379)	(0.00482)
TTWA FE	Yes	Yes	Yes	Yes
Time FE	Yes	Yes	Yes	Yes
Dist. poly.	Yes	Yes	Yes	Yes
Prop. char.		Yes	Yes	Yes
OA char.			Yes	Yes
Distance limit	300m	300m	300m	500m
N	99156	98706	98706	160927
$R^2$	0.447	0.664	0.770	0.763

Table A2: Boundary discontinuity estimates of the impact of radon on house prices.

Notes: Standard errors in parentheses, clustered on TTWA \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01. TTWA denote travel to work areas, Time FE refers to the quarter of the transaction, Dist. poly. denotes distance to the boundary and its polynomials (up to the third order). Prop. char. denotes property characteristics; property type, new/existing, urban/non-urban interacted with TTWA FE. OA char. denotes micro-neighbourhood characteristics as shares of population; in social class A, with A levels as the highest level of education, owning their houses, identifying as white, and owning their houses outright. Distance limit denotes the maximum distance to the boundary for properties included in the BDD sample.

	(1)	(2)
	$\Delta ln(price)$	$\Delta ln(price)$
$1 \rightarrow 2$	-0.0240***	-0.0164+
	(0.00676)	(0.00278)
$1 \rightarrow 2$ with Mortgage	0.0255	-0.00403
	(0.0178)	(0.0108)
Time trend×area	OA	TTWA
N	128016	493030
$R^2$	0.704	0.251

Table A3: The impact of radon on house prices – transactions with mortgages.

Notes: Standard errors in parentheses, clustered on 1km grid and year pairs \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ . Column 1 includes OA fixed effects interacted with time trends, the starting level of radon and a dummy that equals one if the 25m grid is available in the area/period, while column 2 replicates this using TTWA fixed effects. Both regressions include a dummy control for the property being new at the first sale.  $1 \rightarrow 2$  with Mortgage is a dummy variable that equals one if the transaction is funded by a Nationwide mortgage and receives the treatment. The OA sample includes a total of 597 properties with a mortgage while the TTWA sample has 2,440.

Table A4: Estimation differences using the 25m or the 1km grid radon maps.

	(1)	(2)	(3)	
	$\Delta ln(price)$	$\Delta ln(price)$	$\Delta ln(price)$	
$1 \rightarrow 2$ 25m grid	-0.0261*		-0.0213**	
	(0.0126)		(0.00969)	
$1 \rightarrow 2$ 1km grid	$-0.0212^{**}$	0.00348	0.000390	
	(0.00975)	(0.0157)	(0.0156)	
Sample	FULL	25m grid only	25m grid only	
Observations	127949	27847	27847	
$R^2$	0.704	0.694	0.695	

Notes: Standard errors in parentheses, clustered on 1km grid squares \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ . All regressions include an OA fixed effects interacted with time trends. Column 1 compares the impact of radon depending on whether the best available information comes from the 25m grid or the 1km grid. Column 2 shows the impact of the 1km grid information in a sample where 25m grid data is available. Column 3 shows the impact of 25m grid information and 1km grid information in locations where 25m grid information is available.

Table A5: Heterogeneity

	(1)	(2)	(3)	(4)	(5)
$1 \rightarrow Any$	-0.0193***	-0.0185**	-0.0237**	-0.0194**	$-0.0195^{*}$
	(0.00636)	(0.00705)	(0.00936)	(0.00754)	(0.0103)
$\times$ Interaction	0.00179	-0.00411	0.0109	0.000296	0.000323
	(0.0286)	(0.0248)	(0.0145)	(0.0147)	(0.0121)
Interaction:	Basement	Rural	Below $p50$	Above $p50$	Below $p50$
			Qualifications	Deprivation	Radon 2003
N	134734	134734	134734	134734	134734
$R^2$	0.704	0.704	0.704	0.704	0.704

Notes: Standard errors in parentheses, clustered on 1km grid \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01,  $\dagger p < 0.001$ . All regressions include Output Area fixed effects. Interaction terms for columns are: (1) address field suggests living accommodation is in basement; (2) rural location; (3) residents in n'hood (OA) have below median qualifications (A levels or equivalent); (4) n'hood (LSOA) has above median level of deprivation; (5) labour-market area (TTWA) had below median radon in 2003.

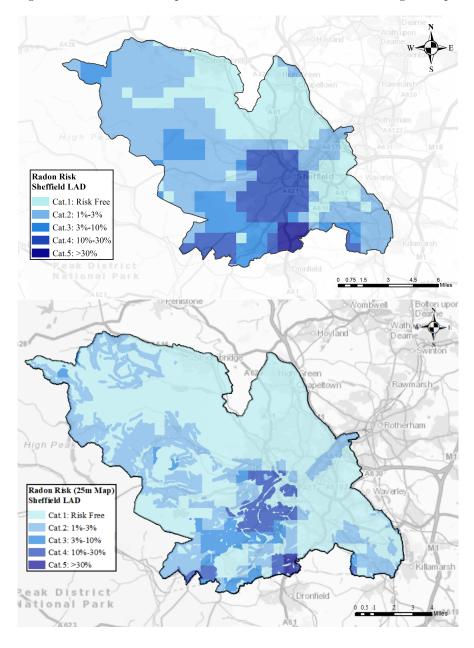


Figure A1: Radon Risk Maps for Sheffield LAD:  $1km^2$  and  $25m^2$  grid maps.

Notes: The maps give the level of radon risk from 1 to 5 in the Sheffield LAD for the 1km squared grid map and for the more detailed 25m squared map.

Figure A2: Example of the radon-related demand and answer provided in CON29 form.

### 3.14. Radon gas

Do records indicate that the property is in a "Radon Affected Area" as identified by Public Health England?

#### Interpretative:

This enquiry is seeking information about radon, a colourless, odourless radioactive gas. This information is not generated by the local authority. Public Health England holds the records for England and Wales.

#### **Reply Format:**

No, or Yes (in which case please supply further details including contact details).

#### Example Response(s):

[insert property address/name of area] is designated as a radon affected area. It is recommended that the level of radon gas should be measured in all properties within Radon Affected Areas. Public Health England can be contacted for further advice and support. See www.ukradon.org

#### Informative Note(s):

Any standard informative note(s) should be added below the response to the question.

Radon Affected Areas are those designated by Public Health England (PHE). It is recommended that the level of radon should be measured in all properties within Radon Affected Areas.

Source: UK Law Society - https://www.lawsociety.org.uk/en/topics/property/con29-forms.